

CITY OF NEENAH
PUBLIC SERVICES AND SAFETY COMMITTEE MEETING MINUTES
Tuesday, June 9, 2026

Call to Order

Chairman Weber called to order the meeting of the Public Services and Safety Committee meeting at 5:00 PM.

Roll Call

Chairman Weber noted that Public Works Office Manager had taken roll. All members were present. Alderman Steiner was attending meeting via telephone.

Present: Chairman Weber, Alderman Defferding, Linski, Steiner, and Pollnow

Excused: None

Also Present: Mayor Borchardt, City Attorney Rashid, Public Works Director Kaiser, City Clerk Nagel, Police Chief Olson, Assistant Police Chief Bernice, Police Captain Van Sambeek, Office Manager Mroczkowski, Frank Cuthert, Jordan Hansen, Kate Hancock-Cooke, Ben Cominos, Mark Neuman, Pam Pingel, Russell Ziebell, Karsen Beardry, Mark Gehrke, Tanner Mann, Amanda Wara, Peggy Arnoldussen-Pinkonsly, Jacob Thompson, Gloria DeGrave, Cari Tetzlaff, Carla Hates, Amber Vidanagamage, Patrick Woodbridge, Scott Rowe, Josh Hilgendorf, Jordan Loeckj, Duke Behnke, Nathaniel Miller, Brandon Lehrer, Brianna Phillip, Emmy Carrick, Megan Ruffing, Scott Becher, Mehliia Hauxwell, Ashley Hermans, and Todd Lynwood

Public Appearances

Chairman Weber opened Public Appearances at 5:02 PM

Tanner Mann, 833 W Harris Street, Appleton - Mr. Mann spoke regarding the Flock Cameras. He stated that he objects to the technology that Flock cameras use. He stated that he has respect for the Neenah Police Department, values public safety, and also sees the value of Automated License Plate Reader (ALPR) technology but does not believe this is the right system for the City of Neenah. He stated that Flock made false claims about heat mapping capabilities to City of Oshkosh officials. He stated that Flock creates records on every individual vehicle that passes the cameras and creates frequent travel patterns for each vehicle. Mr. Mann stated that Flock states that they use end-to-end encryption. He stated that if it were true, Flock would have no access to the data, but in their terms and conditions, it states that users give Flock a worldwide perpetual irrevocable license to use and disclose customer data. Mr. Mann stated that Flock has secret and hidden access paths to customer data that users have no ability to discover. He stated that Flock has the encryption keys which means that Flock is subject to the National Security Letter under the Patriot Act. He stated that this allows

the government to keep Flock from telling its users that they have shared their data with the government.

Kate Hancock-Cooke, 216 Bosworth Court, Neenah - Ms. Hancock-Cooke spoke regarding the Flock cameras. She stated that she has served on many city committees and is currently a Winnebago County Board Supervisor. She stated that her concern is the unknown use of the data. She stated that she is aware of what Flock can do for the police department. She stated that there is no way to know where this data is going and what is being done with it. Ms. Hancock-Cooke stated that she is not a fan of Flock cameras and encourages the city to look at other options.

Ben Cominos, 1028 Lucerne Drive, Menasha – Mr. Cominos spoke regarding the Flock cameras. He stated that there is a lack of trust with Flock. He stated that there is an element of surveillance that people are uncomfortable with today. He stated that this technology is being used to monitor immigrants and is being misused by police department staff for their own benefit. Mr. Cominos stated that there should be a longer and more in-depth conversation about checks and balances when it comes to the use of this type of technology.

Nathaniel Miller, 981 Grove Street, Neenah – Mr. Miller spoke regarding the Flock cameras. He stated that Flock cameras are being used to stalk individuals, violate citizens' constitutional right to privacy, and is not a trustworthy company. Mr. Miller cited cases and incidents where police departments had opted out of sharing their data, but data was still shared, and another incident involving an individual being tracked who had sought medical treatment. Mr. Miller stated that when talking about citizens' safety and privacy, why would the city do business with a company that is unethical and continues to lie.

Todd Lynwood, 117 Hazel Street, Neenah - Mr. Lynwood spoke regarding Flock cameras. He stated that he has had many background checks done by numerous employers, school districts, church and youth organizations. He stated that he has nothing to hide or fear with background checks, but he does fear Flock. Mr. Lynwood stated that he 100% opposes the use of Flock cameras. It violates the 4th Amendment against unreasonable searches and warrantless seizures. He stated that this is not the Neenah that he wants to live in.

Jordan Loeck, 649 Grove Street, Neenah – Mr. Loeck spoke regarding the Flock cameras. He stated that he is against all automatic license plate readers. He stated that it is a violation of our 4th Amendment rights. Mr. Loeck stated that he also opposes the Axon system. He stated that he does not want to live in a surveillance state.

Peggy Arnoldusen-Pinkonsly, 428 5th Street, Neenah – Ms. Arnoldusen-Pinkonsly spoke regarding the Flock cameras. She stated that in December 2024 her mother was reported missing. She stated that between the Appleton Police Department, the City of Neenah Police Department, and the use of Flock cameras, her mother was found safe. Ms. Arnoldusen-Pinkonsly stated that she supports the use of any type of camera that will help police departments do their job and help residents.

Amber Vidanagamage, 213 Bosworth Court, Neenah – Ms. Vidanagamage spoke regarding the Flock cameras. She stated that Flock is doing nothing more than a shakedown to the city. They have sold the city a product that does not meet the security requirements in the contract. She stated that the residents of Neenah are the customers and needs to make sure that any product that is used by city staff meets the residents' standards of working with a transparent company.

Josh Hilgendorf, 527 Grove Street, Neenah – Mr. Hilgendorf spoke regarding the Flock cameras. He stated that when these cameras are in use, the citizens of Neenah are putting a lot of trust that the data is being used properly. He stated that it has been proven that misuse by department employees exists. The Neenah Police Department shares their data with other agencies within the state. He stated he is concerned about the checks and balances that these agencies have for misuse of the data.

Cari Tetzlaff, 824 Power Street, Oshkosh – Ms. Tetzlaff spoke regarding the Flock cameras. She stated that Oshkosh recently rescinded their contract with Flock. She stated that the cameras had to be bagged because Flock has not removed them yet and they were still collecting data. Ms. Tetzlaff shared with the Committee what aggregate data collection is, that there are pathways for this data to be shared with the federal government, and the need to have a policy for this technology. Ms. Tetzlaff stated that this type of technology should be a response to a need by the community, not retrofit and used upon a community.

Patrick Woodbridge, 1112 Breezewood Lane, Neenah – Mr. Woodbridge spoke regarding the Flock cameras. He stated that what he has heard tonight is that there is a lot of cost and potential risk. He is opposed to the use of the Flock cameras and feels the city is headed in a direction that infringes on civil rights.

Gloria DeGrave, 981 Grove Street, Neenah – Ms. DeGrave spoke regarding the Flock cameras. She stated that she is opposed to the use of Flock cameras. She stated that the cameras are being abused by agency staff to track residents who are politically active and for their own personal benefit. Ms. DeGrave stated that she needs to feel safe and she does not with the Flock cameras being used.

Megan Ruffing, 756 Chestnut Street, Neenah – Ms. Ruffing spoke regarding the Flock cameras. She stated that she appreciates the work that the police do for the community. She stated that these cameras are used to solve mostly vehicle-based crimes such as burglaries, shootings, catalytic converters, and mail theft. She stated that to her knowledge we don't have issues with these types of crimes in Neenah so the city would not benefit from Flock cameras. She stated a lot the police have other means to solve crimes and locate missing people so why are we spending money on these cameras. Ms. Ruffing stated that the City will be making a big mistake by using Flock cameras.

Emmy Carrick, 155 Wildwood Drive, Oshkosh – Ms. Carrick spoke regarding the Flock cameras. She stated that the City of Neenah needs to rescind their contract with Flock. She stated that Flock representatives provided misinformation to top City of Oshkosh officials. She stated that if the City of Neenah can't expect truthfulness from Flocks top officials, it would be irresponsible for them to continue doing business with them. Ms. Carrick stated that this technology is unregulated and experimental AI with problematic repercussions regarding privacy. She shared with the Committee a statement from the ACLU of Wisconsin

“Flock surveillance technology scans and stores license plate data from countless drivers every day, enable the government to track where people drive and when without their knowledge or consent, and without warrant. These devices collect everyone’s data not just data on vehicles associated with a crime”.

She stated that Flock cameras are not a good investment for the City of Neenah. Ms. Carrick stated that the city is playing with fire and the only ones that will be getting burned are the residents. She stated that there needs to be strong policy first to determine what the safety solution is that will not compromise privacy.

Jordan Hansen, 423 W 12th Avenue, Oshkosh – Mr. Hansen spoke regarding the Flock cameras. He stated that Flock is a dishonest company and does not give straight answers when asked. He stated they have not taken the cameras down in Oshkosh or Dane County and have not turned off the cameras in Oshkosh even though they have been asked to several times. Mr. Hansen stated we do not want to live in a surveillance state. He stated that it is a 4th Amendment violation. Mr. Hansen stated that we do not want to continue down this slope of more and more surveillance.

Scott Becher, 1061 Green Acres Lane, Neenah – Mr. Becher spoke regarding the Flock cameras. He stated that he suggested bagging the cameras or having a 30- or 60-day moratorium. He stated that it sounds like there are disadvantages with using Flock and encourages city officials to give this thought before proceeding.

Mehlia Hauxwell, 721 N Lark Street, Oshkosh – Ms. Hauxwell spoke regarding Flock cameras. She stated that she served in the US Airforce as an All-Source Intelligence Analysis and Reading Pattern of Life Product Specialist. She stated that the City of Neenah needs to know what the intelligence platform network is doing in 2026 not what was pitched to them when the city bought it. She asked if any Flock product available to the Neenah Police Department can query Neenah’s camera data, including Flock, Nova, Flock OS products, and is reachable through the national lookup network satisfy that the US Army Intelligence analysis Manual for component defines what pattern life collection is, includes persistent location collection, baseline establishment, deviation detection or predictive analysis. Ms. Hauxwell asked the second question-does the Flock system create a heatmap of a vehicle’s movement using multiple aggregated images of a specific searched vehicle. She stated that the city needs to know the answer to these two questions because Flock is lying to them.

Brandon Lehrer, 637 Maple Street, Neenah – Mr. Lehrer spoke regarding the Flock cameras. He stated that he opposes the Flock cameras. He stated that it steps on our civil rights as citizens against unreasonable searches and seizures. He stated that the Congress Privacy Act of 1974 bans agencies from record keeping information collected on people who aren't suspected of a crime. He stated that police agencies can go to Flock and purchase this data to get around without a warrant.

Russell Ziebell, 1146 Maple Street, Neenah – Mr. Ziebell spoke regarding the Flock cameras. He stated that he is concerned what will happen to the data if Flock goes out of business. He stated that the cameras do good work but are also a very powerful tool and needs to be kept track of. Mr. Ziebell stated that we have talked about the cases where misusers have been caught, but how many more are out there who are not caught.

Chairman Weber closed Public Appearances at 5:55 PM.

Approval of Minutes of the Regular Meeting of May 26, 2026

Motion by Pollnow, Seconded by Defferding to approve the minutes of the Regular Meeting of May 26, 2026.

Call for vote by Chairman Weber

Motion vote all voting aye. 5/0

Motion Carried.

NEW BUSINESS

Licenses

Approve the Pawnbroker/Secondhand Jewelry Dealer Application to Mega Media Xchange, 1152 Westowne Drive, Neenah, Robert Settecase, Agent.

Report

Motion by Pollnow, Seconded by Defferding to recommend the Common Council approve the Pawnbroker/Secondhand Jewelry Dealer Application to Mega Media Xchange, 1152 Westowne Drive, Neenah, Robert Settecase, Agent

Call for vote by Chairman Weber

Motion vote all voting aye. 5/0

Motion Carried.

Flock Cameras Update

Police Chief Olson presented a PowerPoint presentation including a comparison of sworn officers from 1971 to present, what the photo looks like from the cameras, a summary of the current contract with Flock, how the data is kept, who has access to the data, data retention policy, audit policy, and examples of how the Flock cameras have been used to obtain criminals by the City of Neenah Police Department.

Alderman Steiner stated that he sees value in Flock cameras but questions the integrity of the Flock company. He stated he would like to know about the 1% of data that is used for training. He stated that if it is an end point to end point encryption, none of the data should be available. Chief Olson stated that he can only go by what the Chief of Staff said about stripping down the data. Alderman Steiner stated he would like follow-up from Flock about this.

Alderman Defferding discussed noteworthy sections of Flock's terms and conditions- confidentiality and applicable laws regarding personal information-, end to end encryption, how the government can use Flock against citizens, the new capability of taking short videos, Flock Business Network available on their website, the federal government having access to the data, sharing the data, and the loss of privacy.

Alderman Pollnow asked Chief Olson if other companies were considered other than Flock. Chief Olson stated that we was not aware of any other companies that offered this type of technology at the time the contract was approved.

Alderman Pollnow stated that he would like to know more of what is in the Police Departments policy as it relates to the Flock cameras oversight. He stated that he would also like to see a representative from Flock at a future meeting.

Chief Olson stated that a representative of Flock was supposed to be in attendance tonight, but something came up and was not able to be here.

Alderman Pollnow stated that he also has concerns because a lot of local municipalities have terminated their contracts with Flock and he is concerned about the viability of the company.

Chief Olson stated that we will continue the contract through 2028. He stated that by then, he believes that Motorola or Axon will have the same technology that is being provided by Flock. He stated that Axon is a longstanding, trustworthy company.

Alderman Pollnow asked if representatives from Axon could attend future meetings. Chief Olson stated yes, once the contract is up with Flock. He stated that staff will start to look for options towards the end of 2027 because it be a long project.

Alderman Pollnow stated that he has concerns now, and there maybe an urgency to cancel the contract with Flock now. He asked how the city gets the questions that we have answered short term.

The Committee discussed when representatives from Flock would be attending a future meeting and if Committee questions should be sent to Chief Olson ahead of time.

The Committee consensus was that this item be put on the June 23, 2026, meeting of the Public Services and Safety Committee meeting with representatives from Flock attending and questions from the Committee be sent to Chief Olson to be forward to Flock.

Alderman Linski asked what is our next fight after this, dismantling all cameras? He stated there are cameras everywhere we go today. He stated that he supports the use of Flock cameras.

Repealing and Replacing 11-86 Sale and Discharge of Fireworks Restricted.

City Attorney Rashid stated that the city ordinance regarding fireworks was passed in 1977 and has not been updated since. He stated that over the years, especially around this time of year as the 4th of July approaches, staff is asked to revisit the ordinance and define it better. Attorney Rashid stated that Police Chief Olson, Fire Chief Teesch and himself, met and put together an ordinance.

Attorney Rashid stated it mirrors Wisconsin State Statute 167.10. He stated the key thing to note is that Wisconsin residents think fireworks are illegal in the state. What the statute states is that they are illegal until a municipality regulates them or permits them.

Attorney Rashid stated that the ordinance permits various categories of who can apply for permits, defines what fireworks are and what they are not, and the permit fee. He stated that now, if complaints are called in the police responding will have a tool to enforce.

Report

Motion by Pollnow, Seconded by Defferding to recommend the Common Council adopt Ordinance 2026-11 as proposed.

Alderman Pollnow asked for clarification to why parts of the state statute regarding a 48-hour notice must be given to the Fire Chief upon submittal of permits is not in the proposed ordinance. Attorney Rashid stated that there is nothing that states the City is required to mirror the language in the state statute. He stated the state statute was used as a starting point and the ordinance presented is clear enough as written.

Attorney Rashid stated that state statute does not dictate how the city prescribes our own regulatory ordinances. He stated that the Fire Chief was involved in writing this ordinance and that is a protection that the city needs to maintain so that it gives us checks and balances. Attorney Rashid stated that he does not support the amended motion.

Motion by Alderman Pollnow to amend the previous motion to include language that requires a 48-hour notice to the Fire Chief and law enforcement officials of proposed use of fireworks.

No second.

Motion fails.

Alderman Defferding stated that it is ironic that permission must be granted by the government to celebrate our freedom.

Alderman Pollnow stated that when the City of Oshkosh adopted their fireworks ordinance, they publicized it and it had a lot of positive feedback and lowered the usage of illegal fireworks. He stated that he hopes that we follow that same path as the City of Oshkosh.

Alderman Weber stated that he also supports this ordinance. He stated that every year this topic comes up and he is glad that we have a solid more defined ordinance.

Chief Olson stated that each year, prior to the 4th of July, the department always puts out a social media post. He stated that he reached out to the Oshkosh police chief and he said there was very little push back about their ordinance.

Call for vote by Chairman Weber on original motion.

Motion Vote 4/1 (Defferding)

Motion Carried.

Nicolet Boulevard Roundabout intersection Control Evaluations-Intermunicipal Agreement

Director Kaiser reviewed his memo of June 9, 2026. He stated this is the next step in the evaluation process for potential roundabouts at the intersection. He stated the City of Menasha approved the agreement at the June 1, 2026, Board of Public Works meeting recommending Council approval.

Report

Motion by Pollnow, seconded by Defferding to recommend the Common Council authorize the appropriate city officials to sign the Intergovernmental Cooperation Agreement for the Nicolet Boulevard Intersection Control Evaluations.

Alderman Defferding stated that he is glad to see this moving forward. He asked if the churches on the corners are aware of this project. Director Kaiser stated that they have reached out to him to discuss it.

Chairperson Weber called for vote.

Motion vote all voting aye. 5/0

Motion Carried.

UNFINISHED BUSINESS

Open Items List

Alderman Pollnow stated that the list can be a tool that is helpful to keep track of things that have been discussed at meetings. He stated it just has to be a simple spreadsheet.

Chairman Weber stated that he understands Alderman Pollnow's request but will need to talk with Clerk Nagel and Attorney Rashid to understand the control mechanism of how items are added to the list and that this request is appropriate.

Public Works General Construction and Department Activity Report

- 1) Contract 4-25 (Misc Concrete Pavement/Sidewalk Repair): Work is complete. Final quantities are being prepared.
- 2) Contract 5-25 (Misc Asphalt Pavement Repair): Some work items have been carried over to 2026.
- 3) Contract 12-25 (Courtside Fields Pond): The contractor is shaping the bowl of the pond in preparation for clay liner installation. The remaining storm sewer work will be done after the clay liner is in place.
- 4) Contract 1-26 (Elm, Reed, Laudan Utilities/Street):
 - a) Elm St: Water main tie-ins will be done at Division and at the school. Storm sewer main and laterals will be installed the week of 6/8 between Division and Laudan. A change order is being processed for additional storm sewer piping south of Laudan.
 - b) Reed St: Sanitary sewer installation is complete. Watermain installation will be completed the week of 6/8. Work on the storm sewer main and utility services between Laudan and Division will be done following watermain installation.
- 5) Contract 2-26 (Henry, Sterling, Winneconne):
 - a) Sterling/Greenfield: The pipebursting contractor is onsite replacing sewer laterals and water services from the property line to the house.
 - b) Henry: Water main installation is done from Douglas to Jackson.
- 6) Contract 4-26 (Misc. Concrete Pavement/Sidewalk Repair): A schedule has not been set.
- 7) Contract 5-26 (Misc. Asphalt Pavement Repair): A schedule has not been set.
- 8) City Hall Master Plan: Staff is scheduled to meet with the consultant on 6/8 to review the data collection and initial layout concepts.
- 9) Stormwater Management Plan Update: The RFP for the update to the Stormwater Management Plan was distributed to seven firms on 5/27. Proposals are due on 6/19 with a selection recommendation scheduled to come to Committee on 7/7.

Alderman Pollnow asked how this will affect the 2028 budget. Director Kaiser that it wont come into play until the 2029 budget.

- 10) Woodenshoe Road: Staff met with the Town of Neenah to review some of their upcoming work plans. One of their projects is a mill and resurface on Woodenshoe Road from CTH G to a point about ½ mile north. A small portion of that road is in the City. I've prepared an agreement for their review that will come to a future meeting.

Alderman Pollnow stated that he wants to continue to try and get a conversation started with the Town of Neenah about installing sidewalks along this stretch of Woodenshoe. Director Kaiser stated that he did mention to the Town of Neenah possible paving the shoulder to provide more room for pedestrians and was informed that it is not part of the project.

Announcements and Future Agenda Items

None

Adjournment

Motion by Pollnow, Seconded by Linski to adjourn at 7:14 PM.

Call for vote by Chairman Weber

Motion vote all voting aye. 5/0

Motion Carried.

Respectfully submitted,



Lisa Mroczkowski
Public Works Office Manager